



DIRECTIVE NUMBER: 9200.3-09

TITLE: Establishing a Construction Pipeline

APPROVAL DATE: December 19, 1989

EFFECTIVE DATE: December 19, 1989

ORIGINATING OFFICE: Superfund

FINAL

DRAFT

STATUS:

REFERENCE (other documents):

OSWER OSWER OSWER
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United States Environmental Protection Agency
Washington, DC 20460

OSWER Directive Initiation Request

1. Directive Number

9200.3-09

2. Originator Information

Name of Contact Person Betti VanEpps, SDC	Mail Code OS-240	Office OERR/OPM/MSDS	Telephone Code 475-8864
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3. Title
Establishing a Construction Pipeline

4. Summary of Directive (include brief statement of purpose)
The purpose of this memorandum is to re-emphasize the importance of completing activities to assure FY90 remedial actions (RA) are funded in a timely manner. The competition for scarce remedial construction funds on a national scale has been the major factor towards development of the RA priority system that will be implemented in FY 90.

5. Keywords

6a. Does This Directive Supersede Previous Directive(s)? No Yes What directive (number, title)

b. Does It Supplement Previous Directive(s)? No Yes What directive (number, title) 9200.3-09

FY 90 Remedial Action Advice of Allowance and Maintenance of Queue

7. Draft Level
 A - Signed by AA/DAA
 B - Signed by Office Director
 C - For Review & Comment
 D - In Development

8. Document to be distributed to States by Headquarters? Yes No

This Request Meets OSWER Directives System Format Standards.	
9. Signature of Lead Office Directives Coordinator Betti VanEpps, Superfund Documents Coordinator	Date December 19, 1989
10. Name and Title of Approving Official Don R. Clay, Assistant Administrator Office of Solid Waste and Emergency Response	Date December 19, 1989

EPA Form 1315-17 (Rev. 5-87) Previous editions are obsolete.

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

DEC 19 1989

OFFICE OF
SOLID WASTE AND EMERGENCY RESPONSE

MEMORANDUM

OSWER 9200.3-09

SUBJECT: Establishing a Construction Pipeline

FROM: Don R. Clay, Assistant Administrator
Office of Solid Waste and Emergency Response

TO: Regional Administrators
Regions I - X

A handwritten signature in black ink, appearing to read "DRC", written over the "FROM:" line of the memorandum.

As I know you are all aware, in Fiscal Year 1990 the Superfund Budget received substantial reductions in the appropriations process, for the second year in a row. Although final decisions have not been made as to where all of those reductions will be taken, it is clear that these reductions will significantly affect the amount of dollars available for construction funding. At the same time, the number of projects moving toward the construction end of the pipeline has grown significantly. When we began budget planning for this operational year in July, we were able to identify a need for construction exceeding \$900 million. Seventy-five percent of those projects anticipated for funding in FY 90 were already in design. This represents the greatest number of projects in remedial design than ever before in Superfund's history. An environmental priorities strategy was developed to drive our funding decisions and ensure that we are addressing the worst sites and the worst problems at these sites.

Moving projects forward to the point where they are ready for funding is one of the highest priorities for the Superfund program this fiscal year. I have attached to this memorandum a recent transmittal from Henry Longest to the Waste Management Division Directors that lays out the commitments of each Region. With this memo, I am requesting your personal involvement ensuring that appropriate enforcement actions are taken and subsequent decisions to continue enforcement or proceed with the fund are made in a timely manner.

This is a critical budget year in the history of the Superfund program. In March of 1990, I will be before Congress testifying as to the program needs in the last budget of this reauthorization. Spring budget preparation will focus on the first budget of a new "reauthorization". Every project is important this year, whether it moves forward for funding or not. The credible need of this program for additional resources will likely rest on our ability to complete projects and establish a legitimate queue, as well as our ability to fund a substantial number of projects by mid-year.

I appreciate your personal attention to this effort. I will be talking with you further about our national progress in this area throughout the year.

Attachment

cc: Deputy Regional Administrators, Regions I-X
Waste Management Division Directors, Regions I-X



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

DEC 7 1989

OFFICE OF
SOLID WASTE AND EMERGENCY RESPONSE

OSWER DIRECTIVE 9200.3-09

MEMORANDUM

SUBJECT: FY 90 Remedial Action Advice of Allowance and
Maintenance of Queue

FROM: Henry L. Longest II, Director *HL*
Office of Emergency and Remedial Response

TO: Directors, Waste Management Division,
Regions I, IV, V, VII, VIII
Director, Emergency and Remedial Response Division,
Region II
Directors, Hazardous Waste Management Division,
Regions III, VI
Director, Toxics and Waste Management Division,
Region IX
Director, Hazardous Waste Division,
Region X

PURPOSE:

The purpose of this memorandum is to re-emphasize the importance of completing activities to assure FY90 remedial actions (RA) are funded in a timely manner. The competition for scarce remedial construction funds on a national scale has been the major factor towards development of the RA priority system that will be implemented in FY90. It is imperative that by mid-year the RA obligation rate be significant.

BACKGROUND:

As we entered FY89, the Regions identified 76 projects worth \$620 million that would require funding. At the beginning of the year, it appeared certain that the Superfund program would run out of dollars to support ready work, and would be putting projects on the shelf for the first time. As we all know, this did not occur. We phase funded some large dollar projects (and shifted needs into FY 1990), slipped some projects, and brought into the system for funding a significant number of small projects. Of great concern to the national program was the fact that thirty projects identified at the beginning of the year to be ready in the fourth

quarter, 12 were funded during the course of the year, 9 slipped into FY 1990, and 9 slipped into FY 1991.

As we begin FY 1990, a total of 66 projects (18 on-going and 48 new starts, first or subsequent), worth over \$900 million have been identified for possible funding (see attachments I and II). Even allowing for common expectations of unpreventable slippage, it seems clear that with a remedial action budget of between \$300 and \$400 million dollars, a substantial queue of ready projects would occur this year. Regions and headquarters working together have put a substantial effort into establishing a list of priority projects for funding based on public health and environmental criteria.

The current funding strategy gives first priority to on-going work, mixed funding, and five projects that the Regions have identified as posing immediate threats. A large group of projects are in the category called "priority 2" projects (projects that have an actual threat or near term threat to human health and the environment). At the last RA priorities workgroup meeting, it was agreed to divide the priority 2 list into four quartiles (with each quartile representing sites that have more or less the same urgency for funding), and to fund those sites in the first two quartiles that are ready first. Small dollar projects (\$2.5 million or less) can be funded without prioritization, so long as they do not cumulatively exceed a \$10 million set aside for small dollar projects.

As we approach the last eighteen months of Superfund authorization (and budget hearings on the last budget year before reauthorization), it is vitally important that we bring projects to the point where they are ready to receive clean-up funding, even if such projects cannot be funded. A massive amount of work has gone into getting these projects to the point they are at now in the final stages of remedial design. It is important that we not get discouraged by funding shortfalls, and that we take that work as far as we can.

IMPLEMENTATION:

As part of the funding strategy for FY 1990, we have assured the Regions that we will hold funding for priority projects that stay on schedule through the first three quarters. Since some priority projects could therefore block other projects that are of a lower priority, but are ready for funding, it is vitally important that we have accurate up-to-date information on the readiness of projects. In addition, the RA priorities workgroup has agreed that Regions should be held accountable for producing the promised queued sites, and that they should be tracked against their ability to have those projects ready, regardless of the availability of funding. Accordingly, we have taken the following steps:

- o Working with the RA priorities workgroup, we have adopted a definition of "queue achieved" that encompasses the notion that the remedial design is complete, and that agreement in principle has been reached regarding the State Superfund Contract.
- o I have attached a management report chart to this memorandum, which will be reflected in subsequent monthly management reports, and which will highlight Regional performance in getting sites ready for construction.
- o I have asked the Hazardous Site Control Division to specifically address RD work at approved and queued RA projects during line item reviews with the Corps of Engineers, and discussions with the Regions on ARCS contract status reviews.
- o Periodic conference calls will be conducted in order to ascertain the current status of the plan. A headquarters team, comprised of the Office of Program Management, the Hazardous Site Control Division, and CERCLA Enforcement Division representatives will contact your Regional workgroup member in the very near future. In addition to the status of remedial designs and State Superfund Contracts, special attention will be given to the status of State capacity assurance approvals, and enforcement activity at the site.

Given the vital importance of accurate and timely information, particularly this fiscal year, I am asking that you pay particular importance to keeping CERCLIS information up-to-date on a real time basis. Regions should generate CERCLIS reports (SCAP-16) and review them to ensure that all queued projects are accurately coded. These codes are as follows:

- o Ongoing RA projects - code "O"
- o Priority 1 RA projects - code "APR"
- o Priority 2, 3 and 4 RA projects - code "Q"
- o 4th Quarter RA projects - also code "Q"

Note that for any "Q" coded sites, the region should enter "ALT" for funding status once the queue has been achieved (e.g. the RD is complete and agreement has been reached in principle with the State on the SSC). In addition for any "Q" project that cannot be funded due to CAP requirements, the phrase "CAP restricted " should be entered into the comment field.

As a result of these conference calls, the regions will be informed of any additional funding strategy for "priority 2" projects through mid-year.

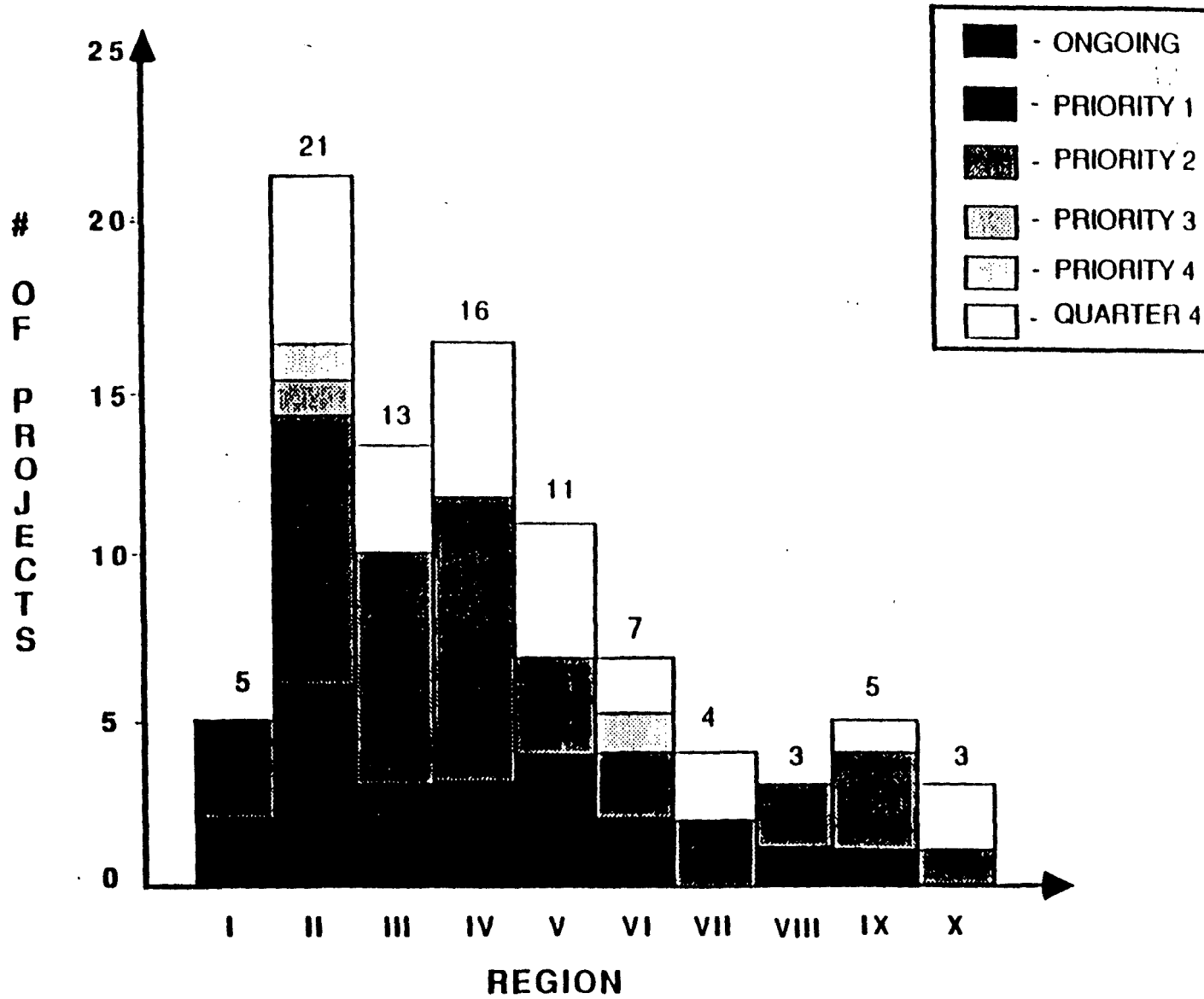
CONCLUSION:

I know you appreciate the importance and necessity of moving projects through the remedial pipeline to the RA phrase. Please call Clem Rastatter, FTS 382-2441, or Tom Sheckells, FTS 382-2466, if you have any questions.

Attachments

cc: Regional RA Priorities Workgroup Members
Regional Branch Chiefs
Regional Information Management Coordinators
Bruce Diamond
Lloyd Guerci
Carol Rushin
Russ Wyer
Ken Ayers
Clem Rastatter
Tom Sheckells

REGIONAL RA PROJECTS (FY90)



RA PRIORITIZATION FACT SHEET

Site Name	Region	Cost (millions)	Running Total	Date	Priority	State
O&M, LTR, Mixed Funding Projects		\$35.0	\$35.0			
ONGOING PROJECTS						
Charles George Land	1	\$1.6	\$36.6	Q2	0	MA
Davis Liquid Waste	1	\$1.0	\$37.6	Q1	0	RI
Bog Creek	2	\$5.0	\$42.6	Q3	0	NJ
Glen Ridge Radium	2	\$18.0	\$60.6	Q1	0	NJ
Mont/W. Orng Radium	2	\$18.0	\$78.6	Q1	0	NJ
Moyers	3	\$2.0	\$80.6	Q2	0	PA
Publicker Industries	3	\$4.5	\$85.1	Q1	0	PA
Sapp Battery	4	\$11.0	\$96.1	Q3	0	FL
SCRDI Dixiana	4	\$1.0	\$97.1	Q1	0	SC
Tower Chemical	4	\$11.0	\$108.1	Q1	0	FL
Lehillier Mankato	5	\$0.2	\$108.3	Q3	0	MN
New Brighton/Arden H	5	\$0.5	\$108.8	Q1	0	MN
New Lyme	5	\$1.0	\$109.8	Q1	0	OH
Verona	5	\$0.6	\$110.4	Q2	0	MI
Old Inger	6	\$2.0	\$112.4	Q1	0	LA
Sikes Disposal Pits	6	\$65.0	\$177.4	Q3	0	TX
Denver Radium	8	\$44.5	\$221.9	Q1	0	CO
Stringfellow	9	\$2.4	\$224.3	Q1	0	CA
SUB-TOTAL (Ongoing)		\$189.3				

RA PRIORITIZATION FACT SHEET

Site Name	Region	Cost (millions)	Running Total	Date	Priority	State
<i>PRIORITY 1 PROJECTS</i>						
Forest Glen Subdiv.	2	\$3.0	\$227.3	Q1	1	NY
Radium Chemical	2	\$20.0	\$247.3	Q3	1	NY
Roebing Steel	2	\$6.0	\$253.3	Q2	1	NJ
Whitmoyer Labs	3	\$0.6	\$253.9	Q1	1	PA
Purity Oil Sales	9	\$1.0	\$254.9	Q3	1	CA
SUB-TOTAL (Priority 1)		\$30.6				
<i>PRIORITY 2 PROJECTS</i>						
Baird & McGuire	1	\$60.8	\$315.7	Q3	2	MA
Palmetto Wood Presser	4	\$4.0	\$319.7	Q2	2	SC
Cape Fear	4	\$15.0	\$334.7	Q3	2	NC
American Creosote	4	\$0.3	\$335.0	Q2	2	FL
Smuggler Mountain	8	\$5.2	\$340.2	Q1	2	CO
Heleva	3	\$6.0	\$346.2	Q2	2	PA
Lorentz	9	\$3.0	\$349.2	Q2	2	CA
Aberdeen Pesticides Dump	4	\$14.6	\$363.8	Q3	2	NC
Keefe Environmental Serv	1	\$3.7	\$367.5	Q3	2	NI
Times Beach OU2	7	\$5.4	\$372.9	Q1	2	MO
Marathon Battery	2	\$81.0	\$453.9	Q3	2	NY
Iron Mountain (RA4)	9	\$6.5	\$460.4	Q1	2	CA
Odessa Chromium II	6	\$7.0	\$467.4	Q1	2	TX
Amnicola Dump	4	\$0.5	\$467.9	Q1	2	TN
Havertown PCP	3	\$0.8	\$468.7	Q2	2	PA

Q1

Q2

REF ID: A66458

RA PRIORITIZATION FACT SHEET

Site Name	Region	Cost (millions)	Running Total	Date	Priority	State
Geiger (C & M Oil)	4	\$3.0	\$471.7	Q3	2	SC
Commencement Bay	10	\$3.0	\$474.7	Q1	2	WA
Kummer Sanitary Ldfl	5	\$11.0	\$485.7	Q3	2	MN
Pinette's Salvage Yard	1	\$4.6	\$490.3	Q3	2	ME
Haviland Complex	2	\$1.3	\$491.6	Q3	2	NY
Love Canal - 93rd St Sc	2	\$5.0	\$496.6	Q3	2	NY
M W Manufacturing	3	\$2.2	\$498.8	Q1	2	PA
Sand Creek	8	\$18.6	\$517.4	Q3	2	CO
Arrowhead Refinery	5	\$1.7	\$519.1	Q2	2	MN
Combe Fill South	2	\$50.0	\$569.1	Q2	2	NJ
Blosenski Landfill	3	\$9.0	\$578.1	Q2	2	PA
Metalec/Aerosystems	2	\$11.0	\$589.1	Q3	2	NJ
Oak Grove San. LF	5	\$8.0	\$597.1	Q1	2	MN
Purity Oil Sales	9	\$0.5	\$597.6	Q3	2	CA
Zellwood OU#2	4	\$7.5	\$605.1	Q3	2	FL
Hebelka Auto Salvage	3	\$7.0	\$612.1	Q3	2	PA
Hipps Rd Landfill	4	\$3.0	\$615.1	Q2	2	FL
Caldwell Trucking Co.	2	\$0.6	\$615.7	Q1	2	NJ
Waldick Aerospace	2	\$3.5	\$619.2	Q3	2	NJ
Pesses Chemical Co.	6	\$1.4	\$620.6	Q3	2	TX
Brewster Wellfield	2	\$0.8	\$621.4	Q1	2	NY
Arkansas City Dump	7	\$2.3	\$623.7	Q2	2	KS
Berks Sand Pit	3	\$7.0	\$630.7	Q3	2	PA
Millcreek, Erie, PA	3	\$12.0	\$642.7	Q2	2	PA
SUB-TOTAL (Priority 2)		\$387.8				

Q3

Q1

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RA PRIORITIZATION FACT SHEET

Site Name	Region	Cost (millions)	Running Total	Date	Priority	State
PRIORITY 3 PROJECTS						
Burnt Fly Bog	2	\$4.8	\$647.5	Q2	3	NJ
SUB-TOTAL (Priority 3)						
PRIORITY 4 PROJECTS						
South Valley SJ-6	6	\$5.0	\$652.5	Q1	4	NJ
Sharkey Landfill	2	\$26.0	\$678.5	Q3	4	NM
SUB-TOTAL (Priority 4)		\$31.0				
QUARTER 4 PROJECTS						
Caldwell Trucking Co.	2	\$7.0	\$685.5	Q4		NJ
D'Imperio Property	2	\$15.0	\$700.5	Q4		NJ
Lang Property	2	\$7.6	\$708.1	Q4		NJ
Nascolite Corp.	2	\$3.0	\$711.1	Q4		NJ
Price Landfill	2	\$9.1	\$720.2	Q4		NJ
Blosenski Landfill	3	\$3.0	\$723.2	Q4		PA
Delaware Sand & Gravel	3	\$18.0	\$741.2	Q4		DE
Dorney Road Landfill	3	\$16.0	\$757.2	Q4		PA
62nd Street	4	\$5.0	\$762.2	Q4		FL
American Creosote OU2	4	\$12.0	\$774.2	Q4		FL
Coleman Evans	4	\$20.0	\$794.2	Q4		FL

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RA PRIORITIZATION FACT SHEET

Site Name	Region	Cost (millions)	Running Total	Date	Priority	State
Interstate Lead	4	\$5.0	\$799.2	Q4		AL
Smith's Farm	4	\$27.0	\$826.2	Q4		KY
Eau Claire	5	\$1.5	\$827.7	Q4		WI
Forest Waste	5	\$22.5	\$850.2	Q4		MI
Long Prairie	5	\$2.0	\$852.2	Q4		MN
U.S. Aviex	5	\$5.0	\$857.2	Q4		MI
North Cavalcade St.	6	\$5.8	\$863.0	Q4		TX
Old Midland	6	\$12.0	\$875.0	Q4		AR
Cherokee County	7	\$20.0	\$895.0	Q4		KS
Hastings GW	7	\$1.8	\$896.8	Q4		NE
Frontier Hard Chrome	10	\$6.0	\$902.8	Q4		WA
NW Transformer	10	\$0.8	\$903.6	Q4		WA
SUB-TOTAL (Quarter 4)		\$225.1				
TOTAL		\$903.6				